

Meeting Date; 8/12/2025
Meeting of; Madison County Fiscal Court
Meeting Type; Regularly Scheduled

HONORABLE REAGAN TAYLOR COUNTY JUDGE EXECUTIVE PRESIDING

The Madison County Fiscal Court convened in regular session on the 12th of August 2025 at 9:30AM in the Fiscal Courtroom of the Courthouse Annex Building in Richmond, Ky. Present was the Honorable Reagan Taylor in the chair presiding and the following members of the Fiscal Court: James Brian Combs, Stephen Lochmueller, Billy Ray Hughes, and Tom Botkin were present. Madison County Attorney Jennie Haymond, Madison County Sheriff Mike Coyle, Madison County Jailer Larry Brock, and Madison County Clerk Kenny Barger were also present.

It being determined a quorum was present, the meeting was called to order.

Judge Taylor asked Chris May, of Real Life Community Church, to lead the Court in prayer.

Judge Taylor asked Sheriff Michael Coyle to lead the Pledge of Allegiance.

IN RE: Approval of Meeting Minutes 7-22-2025:

Motion by Tom Botkin seconded by James Brian Combs to approve the minutes from the regularly called meeting on July 22, 2025.

Motion carried on roll call vote as follows:

James Brian Combs-Yes	Stephen Lochmueller-Yes
Billy Ray Hughes- Yes	Tom Botkin- Yes
Reagan Taylor – Yes	

IN RE: Approval of Meeting Minutes 7-29-2025:

Motion by Billy Ray Hughes seconded by James Brian Combs to approve the minutes from the special called meeting on July 29, 2025.

Motion carried on roll call vote as follows:

James Brian Combs-Yes	Stephen Lochmueller-Yes
Billy Ray Hughes- Yes	Tom Botkin- Yes
Reagan Taylor – Yes	

IN RE: Sheriff's Office Quarterly Financial Report – Second Quarter:

Mary Margaret Young presented the 2024 Quarterly Financial Report for the second quarter for the Sheriff's Department. Mary Margaret stated that so far, they have collected \$1,181,869.00, with \$3,161,732.38 in claims, making a deficit of -\$1,979,863.11. The deficit will not improve until they start collecting taxes in October.

Judge Taylor asked if the Fiscal Court provides the Sheriff's Department money throughout the year or if they wait until the end of the year. Mary Margaret stated that it all comes in at the end of the year.

Judge Taylor also asked about the Outstanding Deposits of \$185,775.55. Mary Margaret stated that those are deposits that haven't been totaled in, such as the SRO reimbursements for the quarter that haven't been collected as of yet.

Magistrate Combs thanked Mary Margaret for the report.

Magistrate Botkin asked if they get the SRO reimbursement in one lump sum or if it is every quarter. Mary Margaret said they bill them every quarter. They received the first quarter reimbursement in July (which isn't reflected in this financial statement) and have already billed them for the second quarter.

Magistrate Lochmueller stated that they have talked about how the Sheriff's Department is doing more than what is mandated by the statute due to the decrease in workers with the Kentucky State Police and the lack of State recognition of the issue. He asked if there was anything they could do as a Fiscal Court in preparation for

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if they have to start considering other options than continuing on the same path they are going. Judge Taylor stated that they continue to have meetings with different State agencies to advocate for more funds with the legislators, and they have to continue to do that. The legislators have increased the pay for Kentucky State Police officers, but he isn't sure if that has helped increase their manpower.

Sheriff Coyle stated that the Kentucky State Police still have a yearly turnover. As Madison County has grown, the need for protection and police coverage has grown. At the Sheriff's Department, they are still understaffed based on the call volume and issues that arise within the county but have been fortunate to have great officers that come to work for them and stay.

Magistrate Lochmueller expressed his admiration for the job the Sheriff's Department does. He doesn't know of an alternative to the situation, but it is something they need to continue to be aware of.

Judge Taylor stated that they need to continue to make the legislators aware that the Kentucky State Police is supposed to be the primary law enforcement agency in the unincorporated limits of the county because there is no revenue stream for the Sheriff's Department to provide law enforcement.

Magistrate Botkin asked Sheriff Coyle how many retired KSP Officers they have on staff. Sheriff Coyle stated that it was about 10. Magistrate Botkin stated that over the years, they have been very fortunate that they have been able to employ retired KSP and other law enforcement officers because they are able to bring with them all the experience and training without having to pay for their benefits, only their salary.

Magistrate Botkin also asked if the Sheriff's Association has been taking any steps or have been lobbying in Frankfort to help with the finance situation. Sheriff Coyle stated that they do lobby each session and have been able to get the fee structure increased.

Magistrate Combs stated that he believes the strongest advocacy is the public, and the public needs to advocate with their legislators.

IN RE: BGAD Chemical Stockpile Update 2025 — Craig Williams:

Craig Williams, Blue Grass Army Depot Host Community Liaison, provided an update on the Chemical Weapons Disposal Program at the Blue Grass Army Depot. Craig began by thanking the Sheriff and his Deputy's for all the work they do.

Craig started his presentation by going over the Economic Impact in Madison County as of June 30, 2025.

BGCAPP currently employs 906 people on this project, with 50% of the current workforce being local hires. There has been a strong focus on safety and zero-accidents goal, which continues through the closure phase. As of June 30th, the project has completed 17,122,120 hours and 2,117 days without a lost-time accident.

He stated that as of yesterday, all the nerve agent GB contaminated rocket warheads have now been processed and there is no GB agent left at the Depot, which has been the greatest risk to the community and the Depot.

The VX nerve agent is expected to be completed before November 2025.

The closure work is progressing and remains on schedule to be able to begin demolition in the summer of 2026.

The Munitions Demilitarization Building has now been certified agent free, as well as most of the igloos.

Magistrate Hughes asked about what would happen to the Munitions Demilitarization Building. Craig stated that any part of the project that has been exposed to nerve agent will be destroyed except for the igloos. The igloos will be decontaminated, and the Army will make a decision on what they want to use them for.

Craig stated that they are working on keeping as many people locally as they can. There is a job fair today at the Madison County Fairgrounds held by the contractors and sub-contractors to provide an opportunity for the labor force that wants to stay here to meet local employment opportunities.

Craig stated that once all the closure timelines of the nerve agent have been met, they will begin site demolition, which could be around July 2026. The BGCAPP will be leaving but the Depot will still be there. The Army Material Command and Joint Munitions Command are initiating planning and actively conducting analysis to comply with the Army directive while continuing to support the Army readiness and surge capability that the arsenals, depots and ammunition plants provide warfighters, allies, and partners. There are no closure

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announcements for the Depot at this time. However, they are evaluating options to optimize workloads at depots and munition sites to improve efficiency and readiness across the Total Army.

Craig thanked the Fiscal Court for the support they have provided over the years and for making sure the community is represented adequately.

Magistrate Hughes asked if Craig could speak on the potential private interest in the Depot site. Craig stated that he could talk about two of the potential activities that may occur. One is the production of energetic material for 155 mm howitzer projectiles. The other potential interest has to do with expanding the production of the huge containers that they currently manufacture at the Depot, which houses anything any army company would need to establish an outpost or facility in another area.

Magistrate Hughes asked if there was anything the County could do to expedite the decision process. Craig stated that they could contact the Depot Business Manager, as well as Bechtel Parsons to encourage them to try to locate some of their operations in Madison County, and the Federal Elected Officials.

Magistrate Botkin expressed his appreciation for everything Craig has done to represent the County. Craig stated that it had been a pleasure working on the County's behalf.

IN RE: Discussion of 911 Fee Follow-up:

Jill Williams, Deputy Judge Executive, provided a follow-up from the last court meeting on a different funding mechanism for 911. She started out by discussing why there is a need for a 911 fee. The 911 fee is being implemented to ensure sustainable funding for emergency communications by providing a fair cost distribution across as many users as possible to support long-term public safety infrastructure. There was a question that had been asked concerning the budget of 911/CSEPP. Jill stated that the budget shows roughly \$7 million for CSEPP, but that isn't money that is sitting in an account that they can use for just anything; it is the amount that is allocated to be spent for CSEPP. It comes from a specific revenue stream from a FEMA grant, which funds the CSEPP program, and can only be used for specific purposes; it cannot be transitioned over into any other fund, such as 911. As they move closer to the closure of the CSEPP program, every purchase using those funds has to be pre-approved through FEMA. Jill also explained that on October 1st, that CSEPP budget fund amount will drop down to \$1.2 million for the closeout procedures of CSEPP and can only be used for closeout purposes.

The ARPA funds line item on the budget has been questioned about being used for 911. Just like the CSEPP funds, ARPA funds are Federal funds, that come from the treasury and can only be used for very specific purposes. These funds are audited each year, and all the ARPA funds have to be expended by December 31, 2026.

Judge Taylor stated that the State 911 fee that is in the budget is a fee that the State is allowed to charge and is already included in the financial model of 911 as a revenue stream.

Jill explained that there are 82 city/county governments with 118 PSAP facilities across Kentucky that assess a 911 fee, through several different models. The two models that are being looked at based on previous community feedback are water meter-based fee, and a flat land parcel-based fee. Jill went over a comparison table of both models. The pros of going with a water meter-based fee model are: it will be monthly versus annually, reflects active occupancy and usage, is equitable for multi-parcel owners, provides active utility data, can be added to existing utility bills, everyone pays the same based on existing utility codes/classifications, and is easier to calculate. The challenges of using the water meter model are that some properties lack meters (may have wells or cisterns, or is vacant land), shared meters in multi-family units makes the model less equitable, requires coordination with multiple water utilities software and data, may miss non-metered service users, water service boundaries don't match jurisdictions, and everyone pays the same regardless of resources used for 911. In comparison, the flat land parcel-based fee model includes all properties (developed or not), is simple to administer with a single collection point, could be self-billed from the County as an alternative, there will be no utility coordination required, and it would include seasonal or vacant homes. The challenges of the land parcel

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model would be that there are charges to landowners even with no usage or is vacant, it penalizes owners of multiple lots, landlords as property owners are the collection mechanism for their tenants, the public perception would be that it is another "land tax," is an annual collection versus monthly collection, and the process doesn't currently exist.

Magistrate Lochmueller asked if the utility companies will charge the citizens a fee to collect the 911 fee. Jill stated that they have not negotiated that fee amount yet due to not knowing which direction the Fiscal Court was leaning toward. Based on ordinances they have seen in other counties, that fee is normally around 2-3% depending on the utility company. Judge Taylor stated that with the land parcel-based fee, there will also be a collection fee that would go to the Sheriff's Department or whomever will be collecting it.

Magistrate Botkin asked what the percentage of properties was that would not be covered by a water meter-based fee. Jill stated that it was probably minimal. There are roughly 18,705 water meters and 20,290 parcels. Judge Taylor wanted to remind the public that they are talking about those that are in the unincorporated limits of Madison County, it doesn't include those within the city limits of Richmond or Berea.

Magistrate Combs asked if the water meters would meet the cost. Jill stated that they would have to decide how to divide that out, whether that be residential versus commercial or everyone pays the same no matter what.

Magistrate Hughes stated that he would have a hard time saying that commercial business would pay the same rate as residential properties would. Magistrate Lochmueller agreed.

Magistrate Combs stated that as the county grows, they would be adding water meters to properties that don't have them currently. Jill stated that the water meters provide more active data as people activate meters. He stated that he is leaning more toward the water meters-based fee model and having different rates for industry versus residential.

Magistrate Hughes asked if they decided to utilize the water meter method, when would it be implemented.

Judge Taylor stated that they would probably work toward a January time frame because the landline fee goes away on December 31st. Jill explained that if they do decide to go with the water meter fee, they will have to go through the PSC, which is about a 60-day process.

Magistrate Botkin asked how soon they would know what the fee would be from the water meter companies.

Jill stated that once they had the decision from the Court whether or not they wanted to go with the water meter model, they would have to get more information to be able to present back to the Court on what the model would look like for each classification (residential, industrial, etc.).

Judge Taylor explained that the financial model they have established takes into account future updates and maintenance of the 911 infrastructure, so that future leaders and the citizens are protected and 911 will still be covered.

Jill recapped the discussion, clarifying that the Fiscal Court would like to explore the water-meter route as the funding mechanism and see a differentiator between residential versus non-residential. All Court members were in agreement.

IN RE: 2nd Reading Ordinance 2025-009 — Repealing Ordinance 2024-007-Joint Local Government 911 Fee Amendment:

Jill Williams, Deputy Judge Executive, presented 2nd Reading Ordinance 2025-009 — Repealing Ordinance 2024-007 Joint Local Government 911 Fee Amendment for the Court's approval. This is an Ordinance of the Madison County Fiscal Court, repealing Ordinance #2024-007, an Ordinance relating to the funding of enhanced 911 Emergency Communications Center operations for the City of Berea, the City of Richmond, and throughout Madison County, Kentucky and reviving and reinstating Ordinance 07-11.

Motion by Tom Botkin seconded by Stephen Lochmueller to approve 2nd Reading Ordinance 2025-009 — Repealing Ordinance 2024-007 Joint Local Government 911 Fee Amendment.

Motion carried on roll call vote as follows:

James Brian Combs-Yes Stephen Lochmueller-Yes

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Billy Ray Hughes- Yes Tom Botkin- Yes
Reagan Taylor – Yes

IN RE: Resolution 2025-071—FEMA DR – 4592 Public Assistance Grant:

Sarah Stewart, Treasurer, presented Resolution 2025-071—FEMA DR – 4592 Public Assistance Grant for the Court's approval. This Resolution approves the execution of a Memorandum of Agreement between the Commonwealth of Kentucky, Department of Military Affairs, Division of Emergency Management and various second party subrecipients of DR – 4592.

Motion by Billy Ray Hughes seconded by James Brian Combs to approve Resolution 2025-071—FEMA DR – 4592 Public Assistance Grant.

Magistrate Botkin asked if this \$43 million grant will be distributed through 2034 to 45 total counties. Judge Taylor stated that he was correct; the entire grant amount doesn't get distributed to Madison County.

Motion carried on roll call vote as follows:

James Brian Combs-Yes Stephen Lochmueller-Yes
Billy Ray Hughes- Yes Tom Botkin- Yes
Reagan Taylor – Yes

IN RE: Resolution 2025-072—Madison County Fiscal Court and Perry County Fiscal Court Interlocal Agreement for Data Center Services aka KCGC:

Chris Iseral, Chief Information Officer, presented Resolution 2025-072—Madison County Fiscal Court and Perry County Fiscal Court Interlocal Agreement for Data Center Services aka KCGC for the Court's approval. This Resolution is relating to an interlocal agreement between Madison County Fiscal Court, Kentucky and the Perry County Fiscal Court, Kentucky for the use of the Kentucky Counties Government Cloud (KCGC).

Motion by Tom Botkin seconded by James Brian Combs to approve Resolution 2025-072—Madison County Fiscal Court and Perry County Fiscal Court Interlocal Agreement for Data Center Services aka KCGC.

Chris explained that this is a little different agreement than what they normally do; it still provides data center services in which they will track their bushhogs, tractors, etc., instead of computers and servers.

Magistrate Combs asked if there is any logistical cost associated with this being in Perry County. Chris stated that they will have to go to Perry County one (1) time to deliver the equipment. Everything will be programmed in-house before they deliver the equipment and that should be the only time they will have to go there. If they were needed for some reason that couldn't be fixed over the phone, that would be a billable charge.

Motion carried on roll call vote as follows:

James Brian Combs-Yes Stephen Lochmueller-Yes
Billy Ray Hughes- Yes Tom Botkin- Yes
Reagan Taylor – Yes

IN RE: Resolution 2025-073—Construct Concrete Retaining Wall for First Street Parking Lot Bid Award:

Scott Shepherd, Road Supervisor, presented Resolution 2025-073—Construct Concrete Retaining Wall for First Street Parking Lot Bid Award for the Court's approval. This Resolution is approving a bid award to construct a concrete retaining wall for the First Street parking lot in Richmond, KY to Steward Contracting Corp in the amount of \$58,860.00.

Motion by Billy Ray Hughes seconded by Stephen Lochmueller to approve Resolution 2025-073—Construct Concrete Retaining Wall for First Street Parking Lot Bid Award.

Magistrate Hughes asked if they just got one quote on this project. Judge Taylor stated that it was the only bid they received.

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Magistrate Botkin asked if they would have to tear down the wall or if it would be a new support wall. Scott stated that they will have to excavate the parking lot and demo the wall to give Steward Contracting a clean slate to pour the footer and install the new wall, and it will all tie into the existing wall that was put up new several years ago.

Judge Taylor stated that the wall is starting to pop due to the expansion and contraction of the concrete and if it was not fixed soon it could collapse.

Motion carried on roll call vote as follows:

James Brian Combs-Yes Stephen Lochmueller-Yes
Billy Ray Hughes- Yes Tom Botkin- Yes
Reagan Taylor – Yes

IN RE: Personnel:

Jill Williams, Deputy Judge Executive, recommended the change of status of Kenneth Jeff McHone to fill in as Interim Director of Golf and Parks and taking on additional responsibilities until a permanent decision is made, at a stipend of \$200.00 per pay period, effective July 30, 2025; the hiring of Timothy Stocker as Firefighter, at a rate of \$11 per hour, effective August 13, 2025; the hiring of Jena Sidle as Firefighter Recruit, at a rate of \$18.50, effective August 8, 2025; the hiring of Haiden Holcomb as Firefighter Recruit, at a rate of \$18.50, effective August 13, 2025; the hiring of Dwayne Clark as Firefighter Recruit, at a rate of \$18.50, effective August 13, 2025; and the change of status for Angelica Goens from a Certified Dispatcher to Shift Supervisor, at a rate of \$25.13 per hour, effective August 13, 2025.

Motion by James Brian Combs seconded by Stephen Lochmueller the change of status of Kenneth Jeff McHone to fill in as Interim Director of Golf and Parks and taking on additional responsibilities until a permanent decision is made, at a stipend of \$200.00 per pay period, effective July 30, 2025; the hiring of Timothy Stocker as Firefighter, at a rate of \$11 per hour, effective August 13, 2025; the hiring of Jena Sidle as Firefighter Recruit, at a rate of \$18.50, effective August 8, 2025; the hiring of Haiden Holcomb as Firefighter Recruit, at a rate of \$18.50, effective August 13, 2025; and the hiring of Dwayne Clark as Firefighter Recruit, at a rate of \$18.50, effective August 13, 2025; and the change of status for Angelica Goens from a Certified Dispatcher to Shift Supervisor, at a rate of \$25.13 per hour, effective August 13, 2025.

Motion carried on roll call vote as follows:

James Brian Combs-Yes Stephen Lochmueller-Yes
Billy Ray Hughes- Yes Tom Botkin- Yes
Reagan Taylor – Yes

IN RE: Employee Spotlight:

Wendy Lynch, 911 Director, spotlighted Alexis Harris, 911 Telecommunicator, who has been with the County since 2024. A colleague stated Alexis has been a wonderful addition to the 911 team. She exceeded training expectations, excels in her role, and is always willing to help her shift. Alexis is a vital member of the 911 team. Wendy stated that Alexis is a natural fit for her role as a night shift supervisor and they are proud to have her.

RE: Judge's Report:

- Madison County Schools' first day for students is Wednesday, August 13th. Model Laboratory School's first day is Monday, August 18th. Please be mindful of the school buses & increased traffic.
- EKU's Welcome Walk will be on Thursday, August 14th at 6:30 PM.
 - Lancaster Avenue/KY 52 will be closed between the Eastern Bypass/KY 876 and Crabbe Street.

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- Barnes Mill Road will be closed between Eastway Drive to Lancaster Avenue/KY 52.
- This year's Pops at the Park will be on Saturday, August 16th at the White Hall State Historic Site. Tickets can be purchased online through August 16th at richmondchamber.com.
- The Kentucky Humane Society and Madison County Animal Shelter are co-hosting a CARE-a-van mobile clinic that offers free spay and neuter surgeries to local pet owners. The mobile clinic will be on-site at Road Department South on August 18th and 19th. We are pleased to announce that all appointments have been filled. These surgeries help prevent unplanned litters, which allows Madison County Animal Shelter to better manage its pet population and provide quality care to all animals. Thank you to the Kentucky Humane Society, the sponsors, and everyone that worked diligently to offer this wonderful service to our community. Madison County Animal Shelter will offer microchipping and other shelter services.
- Kentucky River Foothills is now accepting applications for the LIHEAP Summer Subsidy Cooling Component. This program helps eligible households with electric costs by providing a one-time benefit based on your income and housing situation. Applications will be accepted through September 12th, or until funds are depleted. Appointments are required and can be scheduled by calling 859-544-1713.
- Visit our website at www.madisoncountyky.gov/community-events to see a list of some of the events happening throughout our community. If you have an event you would like to feature on this page, simply click on the "Submit an Event" button and complete the form.

Comments from Magistrates:

Magistrate Hughes asked who was running the Parks and Recreation at this time. Jill stated that since Gary's passing earlier this year, they have split up the tasks to some long-term staff members, as well as some things that the Judge's Office has taken on. The day-to-day operations are being handled by Jeff McHone, who is running the inside elements of the Golf Shop, and Tony Kidd is running the outside facilities.

Magistrate Hughes stated that this Saturday evening, College Hill Methodist Church is having a homemade ice cream and pie auction.

Magistrate Botkin stated that he had made several requests to get some projects fixed on Poosey Ridge Road and on Caleast Rd.; Brandon at the State Road Department stated that they will be getting to those within the next couple of weeks. He thanked the State Road Department for their work on the project on Barnes Mill Road that has been completed. He stated that he has addressed an issue on the road in front of Okonite and is hopeful that the State will get that fixed soon.

Magistrate Combs thanked the Road Department for their work on Peytontown Road. He also thanked Brandon and the State Road Department for their work on Red Lick Road; he has several citizens expressing their appreciation for the guardrails and issues that had been fixed there.

Magistrate Lochmueller stated that he spoke to Brandon with the State Road Department as well and has requested some projects that need to be worked on in District Two. They spoke about cleaning up the tree limbs and debris that is along the roadways, and he asked if there was a possibility to get some inmate crews out. Judge Taylor stated that they are working on that currently with Jailer Brock. The jail had been short staffed for a time and was unable to get an inmate work crew out, but Jailer Brock has spoken with the Transportation Cabinet in hopes to revive that service.

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Comments from Department Heads:

No Comments from Department Heads.

Public Comments:

George Childs asked if the shortfall of the cost of 911 was based off of what CSEPP in the past had provided to pay for 911. Judge Taylor stated that the task force broke down the financial aspect of 911 based on employees, operational costs, infrastructure costs, and life-cycle replacement costs on a projected annual basis for a 20-year time period. They then looked at how much revenue was coming in from different places to determine the shortfall. They wanted to make sure that all the cost of the life-cycle replacement on the infrastructure would be met in the future. On the budget, there is now a Life-Cycle Replacement line item, so that all those replacement funds would go into investment accounts and a 3% annual interest gain was figured into the financial model from those investment accounts.

Mr. Childs asked about the CSEPP funds and what projects those funds are to be disbursed to. Jill stated that on the budget online, it shows line items under the CSEPP budget that those funds are disbursed into, such as protective action, salaries, etc. These funds are determined by the Federal Government and there is a line item for each determination that is allowable. Jill also stated that the ARPA budget is set up the same way; there are line items for each allowable distribution for the ARPA funds. Judge Taylor reminded the Court that a lot of the ARPA funds went to the utility districts to help support and upgrade failing infrastructure. All of the ARPA funds had to be committed to a project by 2024, and it must be spent by December 2026, so all those funds are accounted for and can't be used for anything else.

IN RE: Pay Claims and Approve Transfers:

Motion made by Stephen Lochmueller seconded by James Brian Combs to approve to pay claims and transfers.

ANNOUNCE NEXT COURT DATE:

Judge Taylor announced the next court date for August 26, 2025, in the Fiscal Courtroom of the Courthouse Annex Building in Richmond, Ky at 9:30 AM.

IN RE: ADJOURNMENT

Motion from James Brian Combs to adjourn, seconded by Stephen Lochmueller. Hearing one objection, the meeting adjourned at 11:27 AM.


REAGAN TAYLOR MADISON CO. JUDGE/EXECUTIVE